

**MINUTES OF THE
STATE ELECTIONS ENFORCEMENT COMMISSION'S
SPECIAL MEETING
November 29, 2006
2ND FLOOR CONFERENCE ROOM**

I. Call to Order

Chairman Cashman called the meeting to order at 9:05 A.M. Commissioners Mendoza, Cleary, Jenkins and Dolan were present. Staff Members present were Mr. Garfield, Ms. Andrews, Ms. Rotman, Mr. Crayton, Ms. Bergquist, Ms. Kulmacz, Ms. Howard and Ms. Blackburn.

II. Approval of the Minutes of the November 15, 2006 Regular Meeting

It was moved by Commissioner Jenkins and seconded by Commission Dolan to approve the minutes of the November 15, 2006 regular meeting. So voted.

III. Possible Referral to the Attorney General's Office

*In the Matter of a Complaint by Willie D. Greene, New Haven
File No. 2006-146*

*Respondent: Anthony Michael Juliano
Investigator: Attorney Marc W. Crayton
Managing Attorney: Jeffrey B. Garfield*

Mr. Garfield explained that the Consent Agreement and Order in the above referenced matter was adopted at the October 25, 2006 Commission Meeting. The Order signed by Respondent Juliano stipulated that he would pay the civil penalty of \$1,500 on or before November 15, 2006. A check was received on November 28, 2006 in the amount of \$500 towards the \$1,500 that was due. Mr. Garfield suggested that the Commission give Mr. Juliano one last opportunity to comply before referring him to the Attorney General's Office for enforcement of the Commission's order.

It was moved by Commissioner Dolan and seconded by Commissioner Jenkins that a letter be sent to Mr. Juliano informing him that he has 14 days from today to comply with the terms of the agreement. If he does not, the matter will be referred to the Attorney General's Office for enforcement of the Commission's order including all court costs and fees. So voted.

**IV. *Consideration of Proposed Declaratory Ruling 2006-2
Political Committees Established or Controlled by Communicator Lobbyists***

Attorney Andrews summarized the proposed Declaratory Ruling 2006-2 relating to Political Committees Established or Controlled by Communicator Lobbyists. The Commission reviewed the draft proposed ruling and agreed to follow the same procedure as before to allow public comment. The draft will be posted on the Commission's website and the Commission will accept public comments in writing for discussion at the next meeting.

V. *Consideration of Proposed Regulations*

a. *Citizens Elections Program 2007*

Mr. Garfield stated that because of the possibility that there may be several special elections in 2007, there is a need to move quickly with the proposed regulations. He commended Paige Adams for putting together the time line for submission of the new regulations.

Ms. Rotman summarized the proposed Regulations for 2007 Special Elections that she has been working on. She has been preparing the 2008 regulations simultaneously with those for any 2007 special elections. She explained the process she used compiling the best practices used elsewhere as well as the improvements to those things that have not worked well for other jurisdictions. She reviewed some of the significant differences in the current rules including permissible and impermissible campaign-related expenditures. Ms. Rotman said that the goal was to encourage participation. The major difference between the private and public expenditure restrictions is that the private sector expenditures are very broad. The public expenditures must have tighter restrictions because public dollars are being used. The proposed regulations attempt to strike a delicate balance between achieving the goals of encouraging participation and protection of the public treasury from frivolous expenses.

Following the Commission's discussion, it was moved by Commissioner Mendoza and seconded by Commissioner Cleary to authorize the initiation of the regulations process for the public financing regulations as discussed. So voted.

b. *Commission Rules of Practice and Procedure*

Attorney Andrews summarized her memo on the proposed changes to the Regulations on Rules of Practice and Procedure dated November 22, 2006. The Commission discussed the proposed changes which included who can be a hearing officer for a contested case, the need for one to file an appearance, letter of representation or statement of authority to conduct negotiations on behalf of a Respondent and the provision to allow the director of legal affairs and enforcement to assign the matter for investigation by the staff of the Commission.

Following the Commission's discussion, it was moved by Commissioner Mendoza and seconded by Commissioner Cleary to authorize the initiation of the regulation process for the amended regulations on the Commission's Rules of Practice and Procedure as discussed. So voted.

VI. *Discussion of Possible Recommendations to the 2007 General Assembly*

Mr. Garfield summarized his memo to the Commission dated November 22, 2006 which included additional legislative recommendations for the Commission's consideration. The memo included issues relating to the State Contractor Ban and its implementation as well as several technical changes. The Commission also discussed Mr. Garfield's recommendations for changes to the SEEC's authority that relate to the campaign finance reform and other matters.

It was moved by Commissioner Mendoza and seconded by Commissioner Jenkins to authorize staff to draft for further discussion, the proposals agreed on at today's meeting as well as those included in the Mr. Garfield's memo dated November 9, 2006. The draft proposals will be reviewed at the December 20, 2006 regular meeting. So voted.

Chairman Cashman recommended that a meeting to take final action on this matter be scheduled for January 17, 2006. The Commissioners agreed.

VII. *Adjournment*

It was moved by Commissioner Mendoza and seconded by Commissioner Jenkins to adjourn the meeting at 10:45 A.M. So voted.

Unless otherwise indicated, all votes of the Commission were unanimous.

The next meeting will be held on Wednesday, December 20, 2006 at 9:00 A.M. in the First Floor Conference room.

Respectfully submitted,

Lois E. Blackburn
Clerk of the Commission

Adopted this 20th day of December, 2006, at Hartford, Connecticut.

Stephen F. Cashman,
Chairman
By Order of the Commission